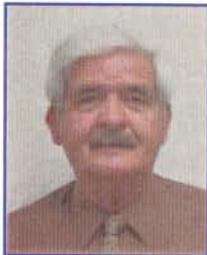


County of San Bernardino
GRAND JURY FINAL REPORT
2000-2001

EDITORIAL COMMITTEE



Robert Burkhardt, Chair



Al Alcantara



Sandra Diaz



Virginia Eriksen



Robert Grube



Patricia Murray



Jack Reilly

The Editorial Committee would like to acknowledge and thank the following individuals for their hard work and invaluable assistance in the preparation of the Final Report of the 2000-2001 San Bernardino County Grand Jury.

Cover Design Jack Reilly, Member, 2000-2001 Grand Jury

Graphic Arts Linda McLendon – Printing Services

Printing José Arguédas, Betty Lotspeich, Brenda Williams – Printing Services

Typing/Preparation Susan Shuey, Grand Jury Assistant

COUNTY OF SAN BERNARDINO

**GRAND JURY
FINAL REPORT**

2000 - 2001

**OFFICERS OF THE
2000-2001 GRAND JURY
SAN BERNARDINO COUNTY**

Willis H. Boyd, Foreman

Maureen Godfrey, Foreman Pro Tem

Patricia M. Murray, Secretary

M. A. "Kelly" Potter, Assistant Secretary

Roxanne Orrock, Sergeant-at-Arms

Jack Reilly, Assistant Sergeant-at-Arms



351 North Arrowhead Avenue, Room 200, Courthouse
San Bernardino, CA 92415-0243 • (909) 387-3820
Fax (909) 387-3055

FOREMAN'S STATEMENT

The Grand Jury has been recognized judicially as the only agency free from possible political or official bias that has an opportunity to see the operation of government. It performs a valuable public purpose presenting its conclusions drawn from that overview.

The Grand Jury system also involves ordinary citizens in the administration of criminal justice. This 2000-2001 Grand Jury spent the better part of two months examining evidence presented by the San Bernardino County District Attorney. Our duty was to make a determination of facts. This was done with strict adherence to the judicial rules of evidence. Protecting citizens from arbitrary prosecution is a fundamental Grand Jury responsibility. Our deliberations led to two criminal indictments and one misconduct charge. These indictments and charges are now moving through the courts to a final judgment. I can report to the County that the members of this jury did our work without a hint of any disclosure of confidential matters, or any other misconduct.

The California Grand Jury system empowers a group of concerned citizens to observe government in ways not otherwise open to public scrutiny. This Jury spent the balance of our year investigating San Bernardino County government and its functions. **THIS IS NOT AN EASY ASSIGNMENT.** The functions that we are looking into are not simple. While we bring a fresh viewpoint and our life experience to our investigations, we are amateurs. The County personnel that we deal with are expert in their areas. Our findings and recommendations, in my opinion, range from strong to weak. But my observation and conviction is that unless our recommendations have the support of some of the County's decision-makers, the recommendations will probably not be implemented. Also, the decision-makers are bright people and they can spot the purpose of our inquiries. This Jury has noted several instances where our interest in an item has caused action to be taken. If you are bright, and if it makes sense to do something, why wait for the Grand Jury report to be issued?

If you read past Grand Jury reports you may notice a pattern of recommendations that could be restatements of ideas brought to the attention of the Grand Jury by County officials. This is sometimes true, but often the suggestions have not been implemented because public officials were dragging their feet. The added pressure brought by the Grand Jury may make the difference between an idea remaining bogged in red tape and it being used.

In further reading of past Grand Jury reports you will find multiple recommendations that could have served the County well. Some of these were rejected. Recommendations against using San Bernardino's issuance of Certificates of Participation to finance a concert complex and a giant screen theater are two examples. Some findings and recommendations have been made over and over again with little impact; such as problems found in the County's juvenile detention housing.

The Grand Jury recognizes that it does not make policy for the County, and those that do make policy have financial as well as political constraints. There are many difficult decisions that County officials must make, but the Grand Jury can only report the result of our fact-finding.

The law does not require acceptance of our recommendations, but only a response within 60 or 90 days. The response may agree or disagree with each finding. In the case of disagreement, the reason must be explained. If you read past responses you will note that sometimes the response is to a recommendation that was not made.

The bottom line is that the Grand Jury only persuades through public opinion. It is not easy to get the media or the public excited about some very important, but dull, issues. In this year's report you will find a study made by an outside consultant hired by this Jury to investigate and make recommendations concerning the County's cash management procedures. It is not a page-turner, but it is important now and will be critical in the future.

Here are two thoughts relative to improving the Grand Jury in San Bernardino County:

First, increasing the available pool of competent grand jurors is consistent with increasing the probability of a quality and representative Grand Jury. If San Bernardino County does not receive as many applications for the Grand Jury as it would like, I believe it is due to a lack of information. Our citizens may not understand what the Grand

Jury does, or its potential value. The effort to have an adequate pool of Grand Jury candidates should have the ACTIVE support of both community organizations and government, with the media acting as the messenger.

Second, one year of service is a short time in which to become familiar with local government. After this Jury has been dismissed, the new Grand Jury will have its own work ahead of it. Will they pay attention to the County's responses to our report? Some recommendations, though accepted in the County's response, seem to never be implemented and thus die a quiet death. I personally believe that there should be some carryover of the previous year's jury to help the new jury get started on their work and to advance continuity between juries.

I appreciate San Bernardino County giving me the chance to be a member of this millennial Grand Jury. I am honored to have had the opportunity to act as Foreman.

Once properly formed and given the opportunity to observe government in ways not otherwise open to public scrutiny, does the Grand Jury system work? For San Bernardino County, this Final Report of the 2000-2001 Grand Jury is our answer.

Respectfully submitted,

A handwritten signature in black ink that reads "Willis H. Boyd". The signature is written in a cursive style with a large, looping flourish at the end.

WILLIS H. BOYD

Foreman

2000-2001 County Grand Jury

SAN BERNARDINO COUNTY 2000-2001 GRAND JURY

Willis H. Boyd	✧	Foreman
Maureen J. Godfrey	✧	Foreman Pro Tem
Patricia M. Murray	✧	Secretary
M. A. "Kelly" Potter	✧	Assistant Secretary
Roxanne Orrock	✧	Sergeant-at-Arms
Jack R. Reilly	✧	Asst. Sergeant-at-Arms

Alvaro S. Alcantara	✧	Barstow
MaryAnne M. Avila	✧	Ontario
Dolores J. Barrow	✧	Upland
Willis H. Boyd	✧	Redlands
Robert E. Burkhardt	✧	Barstow
Harry L. Carson, Sr	✧	San Bernardino
Sandra J. Diaz	✧	San Bernardino
Virginia R. Eriksen	✧	Yucca Valley
Maureen Godfrey	✧	San Bernardino
Robert L. Grube	✧	Hesperia
Abraham Hovsepian	✧	Chino Hills
Robert L. Kissinger	✧	Big Bear Lake
Richard L. McFadden	✧	Upland
Patricia M. Murray	✧	Fontana
Roxanne Orrock	✧	San Bernardino
Jenny L. Overton	✧	San Bernardino
M. A. "Kelly" Potter	✧	Hesperia
Jack R. Reilly	✧	San Bernardino
Morris A. Wiley	✧	Apple Valley

George Gollither	✧	Wrightwood	✧	Resigned – August, 2000
Wallace Green	✧	San Bernardino	✧	Resigned – January, 2001

Presiding Judge	✧	Roberta McPeters
Legal Advisor	✧	Clark A. Hansen, Jr.
Grand Jury Assistant	✧	Susan L. Shuey

SAN BERNARDINO COUNTY 2000-2001 GRAND JURY



Front (left to right): Sue Shuey (Grand Jury Assistant), Jack Reilly, MaryAnne Avila, Pat Murray, Jenny Overton, Dolores Barrow, Dick McFadden, Clark Hansen, Jr. (Grand Jury Legal Advisor)

Middle Row (left to right): Harry Carson, Sandy Diaz, Virginia Eriksen, Foreman Will Boyd, Presiding Judge Roberta McPeters, Maureen Godfrey, Roxanne Orrock, Abe Hovsepian, Kelly Potter

Back Row (left to right): Bob Kissinger, Morris Wiley, Bob Burkhardt, Bob Grube, Al Alcantara

TABLE OF CONTENTS

ADMINISTRATIVE COMMITTEE	1
Board of Supervisors	
Televising of Board Meetings	2
Electronic Voting Equipment in the Board of Supervisors' Chambers	3
Clerk of the Board of Supervisors	
Codification of County Ordinances	6
Records Management	8
AUDIT/FISCAL COMMITTEE	11
Office of the Assessor.	12
Auditor/Controller-Recorder-Clerk	14
Treasurer-Tax Collector	
Collection of Court Fines	17
Cash Management	18
Introduction to Executive Summary	
Review and Analysis of Cash Management Processes	21
Audit Executive Summary	22
Contract Audit Report	A/F-I
COMPLAINTS COMMITTEE	31
ECONOMIC DEVELOPMENT/PUBLIC SERVICES COMMITTEE	33
Airports Department	34
Economic and Community Development Department	38
Land Use Services Department	41
County Library	44
Public Works Department	46
Geographic Information Management System (GIMS)	49

HEALTH AND HUMAN SERVICES COMMITTEE 53

Department of Aging and Adult Services 54
Department of Behavioral Health 58
Department of Children's Services
 Children's Assessment Center 62
 Juvenile Dependency Court Facilities 64

INTERNAL SERVICES COMMITTEE 67

Architecture & Engineering Department 68
 Super Block Master Space Plan 69
 Interim Report on the Architecture and
 Engineering Department 73
Facilities Management Department 75
 Courthouse Safety/Maintenance 76
 Custodial/Grounds Division 77
Fleet Management Department
 County Garage 79
Purchasing Department 82
Real Estate Services Division 84

LAW AND JUSTICE COMMITTEE 87

Probation Department
 Juvenile Hall 88
 Camp Heart Bar 90
Sheriff's Department
 Communications Division 93
 Interim Report on the Aviation Division 98

**AD HOC COMMITTEE ON
COURTHOUSE RESTORATION 101**